Exhibit A

Exhibit A
Building Permit History as of November 15, 2008

#	Name, Brand, Model	Height Support Structure	Width of Antenna(s)	Length of Antenna(s)	Building Department Action	Date
1	40 Meter Rohn 45G (Erected 1997)	140'	43'	47'	Stop Work Order Application to Bldg Dept. Application	7/17/08 8/14/08
					Pending	9/30/08
2	20 Meter Rohn 25G (Erected 1998)	85'	37'	47°	Stop Work Order Application to Bldg Dept. Application Pending	7/17/08 8/14/08 9/30/08
3	Rohn HBX-32	32'	32	37'	Permit 8416 Granted; Code Compliance Completion Report Received	9/16/08 9/24/08
4	160 Meter Rohn 25G (Erected 2007)	110°	None	None	Stop Work Order Application to Bldg Dept. Application	7/17/08 8/14/08
5	VHF Trylon 1245	40'	.8'	20'	Pending Permit 8417 Granted; Code Compliance Completion	9/30/08 9/16/08 9/24/08
6	20 Meter Rohn 45G (Erected 2007)	140'	22° 37°	44' 43'	Report Received Stop Work Order Application to Bldg Dept. Application Pending	7/17/08 8/14/08 9/30/08
7	15 Meter Custom Monopole (Under Construction)	120'	25'	36'	Application to Bidg Dept. Permit 8354 Granted; Code Compliance Reports Issued	6/15/08 6/27/08 7/3,7/7,7/16
8	80 Meter Custom Monopole (Under Construction)	195'	18' 66'	36' 76'	Stop Work Order Application to Bldg Dept. Permit 8354 Granted; Code Compliance Reports Issued Stop Work Order	7/17/08 6/15/08 6/27/08 7/3,7/7,7/16 7/17/08

Exhibit B

Exhibit B Building Permit Issued for New Construction of 120' and 195' Supports, 6/27/08

WORK DESCRIPTION: Ere	ection of ty	yo Ham Rad	io Tower	S		
WORK LOCATION ADDRESS	s: 370 Pan	amint RD	10 10 10 10 10 10 10 10 10 10 10 10 10 1		Al	rea: VR
APN: 003-43	1-18	ZONE		FLOOD:	LOT	r/BLK: 37
OCCUPANCY or INTENDED	USE:			700 90 000 0000 000000		
ESTIMATED WORK	COMMENC	EMENT DATE:	6/27/08	ESTIMATI	ED COMPLETION D	ATE: 6/27/09
MOBILE HOME / TRAVEL	TRAILER:		MAKE:	9795567999990000000000000000000000000000	MODEL:	00000000000000
		YEAR:		SIZE:	SE	RIAL#:
SCHOOL TAX When required, pay \$500 to	3. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.		_{house} s	PECIAL CONDITIONS:		
	er Builde	por por un significações de la compansa de la compa		3. (2. 1. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2. 2.	PHONE:	
ADDRESS:				NV LIC #:	Ехр:	Limit: \$
Per diameter State State Company				SC LIC#:	Ехр:	
OWNER / Permittee (Print):	S COUNT If you red Tom Tac	Y-OF-DELIVEI TXR-01.0° quire further ormina	RY' ON TH 1 'SALES informat	IE NEVADA DEPART USE TAX RETURN', ion, please call (77	MENT OF TAXAT '5) 847-0966. PHONE: 847-792	ION FORM
REPORTED A	S COUNT If you red Tom Tac	Y-OF-DELIVEI TXR-01.0° quire further ormina Rd Virgir	RY' ON TH 1 'SALESI informat nia City I	IE NEVADA DEPART USE TAX RETURN', ion, please call (77 lighlands, NV 8952 AUTHORIZED	MENT OF TAXAT '5) 847-0966. PHONE: 847-792	ION FORM
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REPORTED A OWNER / Permittee (Print): ADDRESS (Mailing); 370 OWNER SIGNATURE:	If you red Tom Tac Panjamint Sqr(@\$6	Y-OF-DELIVEI TXR-01.0° quire further ormina Rd Virgin 1.10 = \$ 3.10 = \$	RY' ON THE 1 'SALES Informat' nia City I BL PLAN	IE NEVADA DEPART USE TAX RETURN', ion, please call (77 lighlands, NV 8952 AUTHORIZED BUILDER / AGENT: DG FEE: \$111.25 RVW FEE: \$72.31	MENT OF TAXAT (5) 847-0966. PHONE: 847-792 11 PLOT PL SIG	9 An: \$
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OWNER / Permittee (Print): ADDRESS (Mailing): 370 OWNER SIGNATURE: LIVING AREA: CONCRETE SLAB: STD T-FOUNDATION: GARAGE: FINISHED GARAGE: WOOD DECKS:	Fom Tac Tom Tac Panjamint Sqri@\$6 Sq Pi @\$16 Ln Fi @\$2 Sq Fi @\$12 Sq Fi @\$12 Sq Fi @\$2	Y-OF-DELIVEI TXR-01.0° quire further Drmina Rd Virgir 1.10 = \$ 3.10 = \$ 5.00 = \$ 9.46 = \$ 3.21 = \$ 5.62 = \$	RY' ON THE 1 'SALES, information in a City I BL PLAN BLE MEC	IE NEVADA DEPART USE TAX RETURN', ion, please call (77 lighlands, NV 8952 AUTHORIZED BUILDER / AGENT: DG FEE: \$111.25 RYW FEE: \$72.31 CTRICAL: \$ HANICAL: \$ UMBING: \$	MENT OF TAXAT 75) 847-0966. PHONE: 847-792 11 PLOT PL SIG SPEC II Temp TRAIL	99 AN: \$ ER: \$ ace: \$
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Fire Dept

Sheriff Dept

Assessor Dept

Exhibit C

Exhibit C In-Process Compliance Inspection Report, 7/3/08

Storey County Building Department	Permit #: 2 / / 6 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		
P O Box 526 ~ Virginia City, NV 89440 ~ (702) 847-0966	Requested: <u>*///0字</u>		
COMPLIANCE INSPECTION REPORT	Ready: <u>7/3/08</u>		
Property Identification: 370 Property OU3-431-18	Area Lol/Blk VIC 37		
Owner: Taovanina Contractor/ Sub-Contractor	. OB		
INSPECTION(s) REQUESTED	a terror and the contract of the product of the contract of th		
194 - T. B. Charles St. Company Street on Company and Transport 1955 - March State and Color St. Company of the	s in, UFER Ground, Reinf. Stl. In-Place		
2. Thoor Joists - Mud Sill, J-Bolts and Blocking In as Required; Rough Plu	mbing Installed		
3, ☐ Roof Sheet Nailing - Nail Spacing and Sheathing Spacing			
4. Tramed Complete - Plumbing thru roof, Elect. Boxes in, Wire Pulled, Heating	n, Gas Piping, Roof Shingled, Siding On, Dry In		
5. Insulation a. Batts b. Blown - CERTIFICATION Requi	red		
6. ☐ Sheet Rock Nailing			
7. Ready to Occupy - a. Sheetrock Finished b. Plumbing c. Electrical	d. Heating and e. Grading All Completed		
☐ Electrical ☐ Electric Service Connections ☐ Mechanical ☐ Excavation & Grading ☐ Plumbing ☐ Foundation	☐ Fuel Burning Stove ☐ Demolition ☐ Exterior Gas		
	ch work. A re-inspection fee will be assessed for the or when corrections called for are not made. Iance Builder Will Comply Without Delay iance Builder Does NOT Intend to Comply		
comments: Anchors for guy wires of existing tow	of the first terms of the first		
Torrete to be possed in excepted holes we as per desired	ith archor explots		
Toker here for velocation of existing tohe return as pur design	oer = Bese with		
YASS, OK to Kuy	e A Salica (S. 4 e Acquir an product a secondo Salica (Carea mandella esta di licensi Billica e el Illa incarpina (Carea in a Salica (S. 1918) (Billica e e e e e e e e e e e e e e e e e e e		
CERTIFICATION – I certify that I have inspected the above property and have reported date to be in variance with any Storey County Ordinances, the U.B.C., and the approve	ed herein all conditions observed at this time and od plans and specs.		
表表表表//A/31// // X	a ASMI		

Exhibit D

Exhibit D In-Process Compliance Inspection Report, 7/8/08

PO Box 526 ~ Virginia City, NV 89440 ~ (702) 847-0966	Requested: 7/7 Ready: 7/7		
COMPLIANCE INSPECTION REPORT			
Property Identification: Address 370 Parking to	Area Lot/Bik		
Owner: Tally Man Town Contractor/			
INSPECTION(s) REQUES	TED;		
1. 🗌 Footing 🔲 Stemwall 💢 Ready to Pour Concrete - F	orms in, UFER Ground, Reinf. Stl. In-Place		
2. ☐ Floor Joists - Mud Sill, J-Bolts and Blocking In as Required; Rough	Plumbing Installed		
3. ☐ Roof Sheet Nailling - Nail Spacing and Sheathing Spacing			
4. Framed Complete - Plumbing thru roof, Elect. Boxes in, Wire Pulled, He	ating, Gas Piping, Roof Shingled, Siding On, Dry In		
5. Insulation a. Batts b. Blown - CERTIFICATION Re	equired		
6. ☐ Sheet Rock Nailing			
7. Ready to Occupy - a. Sheetrock Finished b. Plumbing c. Elech	rical d. Heating and e. Grading All Completed		
☐ Electrical ☐ Electric Service Connections ☐ Mechanical ☐ Excavation & Grading ☐ Plumbing ☐ Foundation	☐ Fuel Burning Stove ☐ Demolition ☐ Exterior Gas		
	mplete or when corrections called for are not made. mpliance – Builder Will Comply Without Delay mpliance – Builder Does NOT Intend to Comply		
comments: 3 Footing for quide are 5 1) the Kelar Cage 16 be set or job site. 1) All Lor Caser y with cage rebar a Ok to pour tooting At OA for VAraince for towers over 45	'by 5 Feet Deep . OMAIN MONB pole footing		
CERTIFICATION – I certify that I have inspected the above property and have redate to be in variance with any Storey County Ordinances, the UBC, and the application Date County Ordinances	ported herein all conditions observed at this time and proved plans and specs.		

Exhibit E

Exhibit E In-Process Compliance Inspection Report, 7/16/08

Storey County Building Department PO BOX 526 - VIRGINIA CITY, NV 89440 ~ (702) 847-0966	Per	mit#:	8354
	Reque	ested:	7/15/08
CODE COMPLIANCE INSPECTION REPORT	R	eady:	7/16/08
Site Address: 370 Panamint APN #003-431-18		Area:	Lot / Blk
Owner Taormina Contractor, OB		HR	37
INSPECTION(s) REQUESTED:	<u> </u>		
1. Footing Stemwall Ready to Pour Concrete - Forms in	n, UFER Ground,	, Reinf. Stl.	In-Place
2. Floor Joists - Mud Sill, J-Bolts and Blocking In as Required; Rough Plumb	bing Installed	- ; 	
3. Roof Sheet Nailing - Nail Spacing and Sheathing Spacing			
4. Framed Complete - Plumbing thru roof, Elect. Boxes in, Wire Pulled, Heating, G	as Pining Roof St	ingled Cal	
5. Insulation a. Batts b. Blown - CERTIFICATION Required	n d	migrea, siair	ng Un, Dry In
6. Sheet Rock Nailing			
7. Ready to Occupy - a. Sheetrock Finished b. Plumbing c. Electrical c	d Heating and	0	000
☐ Electrical ☐ Electric Service Connections ☐ Excavation & Grading ☐ Plumbing ☐ Foundation		Burning Sto	
NOTE: It shall be the duty of the person doing the work authorized by a permit to notice ready for Inspection and to provide access to and means for Proper Inspection of such weach inspection when such Portion of work for which Inspection is called is not complete of Condition of Construction at this Inspection: A. Meets ALL Requirements for this INSPECTION D. Non-Compliance D. Non-Compliance	when corrections = Builder Will (on fee will be called for an Comply With NOT Inten	e assessed for e not made. hout Delay
☐ E. Dwelling is habitable, however the following corrections MUS	T be completed b	у	
Comments: Inspection of Concrete Base and Anchors for New Towers. Owner has been advised that Storey County now is of the opinion that a Sp construction of towers over 45° in height, that towers are defined as structure therefore are subject to set-back requirements. A Special Use Permit has not Owner has been advised that continued construction of tower components is towers over 45° in height with anchors encroaching set-backs may not be approximately and the set-backs of the	res in Storey Co ot been applied s at own risk, a pproved by Stor	ounty Code for at this ad that the ey County	and time. erection of Officials.
New Tower Base @ North side of Home = Depth and width according to enaccording to engineered plans. Grounding for tower according to engineered	ngincered plans ed plans.	. Rebar ca	ige
Fower Anchors for 2 New Towers = Depth and width according to engineer engineered plans. Two of the anchors inspected are located adjacent to the encroach upon set-backs required for structures.	red plans. Reba property lines a	ir cages ac s identifie	cording to d and
CERTIFICATION – I certify that I have inspected the above property and have reported he date to be in variance with any Storey County Ordinances, the U.B.C., and the approved pla 7/16/08 8:00 a.m.	erein all conditions ans and specs.	observed at	this time and
Inspection Date/Time Shannon Garde Rev 01-06-04	ner, Inspector	Milea	ge:49791

Exhibit F

Exhibit F Unknown Complainant Called OSHA, 7/17/08

State of Nevada DIVISION OF INDUSTRIAL RELATIONS Occupational Safety and Health Enforcement Section Inspection Checklist (3)

Inspection Checklist (3)
NRS 618.315, 618.325, NAC 618.6434 and NV Operations Manual Chapter II, page 16, A. 5
Employer / General Managing Contractor Name: 1000 Contractor Name
Date: 1/7/65 Time: 1-50
Time.
The Closing Conference - Explain the following:
1. Any violation(s) observed during the inspection.
2. Violations of the Standard, along with reasonable abatement procedures and time. Abatement Date(s): イルレー 7/こんと
3. Posting requirements for Citation(s) and/or Notice of Violation(s). (3. day minimum)
4. Referral of potential safety/health problems to other agencies. YES/NO
5. Proposed citations.
6. The citation preface contains information about the employer's rights (Informal Conference, Post Contest, and Review Board).
7. Follow-up inspections (Repeat, Failure to Abate, and Willful Citations).
(8. Safety Consultation and Training
9. Employer Survey Form.
The above items were discussed with: Check here if by telephone;
EMPLOYER REPRESENTATIVE
Name: TOM FORWARD MINE Title: 115YV 37 WARD
Print and Sign EMPLOYEE REPRESENTATIVE
√ame:
Print and Sign OSHES REPRESENTATIVE
lame: Jaha Lafrance Free Title: SHE
Print and Sign

Exhibit G

Exhibit G Stop Work Order, 7/17/2008

Storey County Bill Min Department

P O Box 526 ~ Virginia City NV 89440 ~ (775) 847-0966 ~ Fax (775) 847-0935 ~ scbd@storeycounty.org

STOP WORK ORDER

by Storey County Building Official

Issued to: Tom Taormina

July 17, 2008

370 Panamint Road

Virginia City Highlands, NV 89521

Project #1: CONSTRUCTION OF AND ALTERATION OF HAM RADIO TOWER(S)

The stop work order is hereby issued for failure to comply with Storey County Ordinance 15.12.010.

15.12.010 Building Permit Required. It is unlawful for any person, corporation, municipal corporation, association, club, business trust, estate, or any group or combination thereof to erect, construct, relocate, or alter any sign, building, or structure within the county without first obtaining a building permit from the building official.

Violation 1: Owner is altering existing tower and has not secured the appropriate application, plans, engineering and/or obtained a Building Permit for said work.

Violation 2: Owner has not submitted an application to the Storey County Planning Department for a variance or received an approval for the height of the radio tower(s) that exceed(s) 45 feet.

Violation 3: Owner has failed to comply with the following Storey County Ordinance:

17.12.044 Height of buildings. In the R-1, R-2, E, A, PUD, and F zones, no building, manufactured building or manufactured home shall exceed a height of three stories or thirty-five feet, whichever is higher, except as may be allowed by special use permit. The requirements of this section shall not apply to church spires, belfries, cupolas, domes, chimneys or flagpoles. Radio, television and other communication masts may extend not more than forty-five feet above grade level, provided that the same may be safely erected and maintained at such height in view of surrounding conditions and circumstances.

Project #2: CONSTRUCTION OF TWO HAM RADIO TOWERS OVER 45 FT

Violation 4: Owner has not submitted an application to the Storey County Planning Department for a variance or received an approval for the height of the radio tower that exceeds 45 feet.

Dean Haymore Building Official

Exhibit H

Exhibit H Post-Construction Application for 32' and 40' Supports, 7/25/08

SCBD Control #:	Storey County Gr P () Box 526 Virginia		Received
🔀 Residential	PERMIT APPL	ICATION	Comml/Indr
WORK DESCRIPTION		70.0	a
AMATEUR RA	DIO ANTENNA SU	Shour Zimmelin	11CES
WORK OCATION ADDRESS 3	OS JAINANAS OS	Αι	PEA HIZ
cores 37	APNIS: CC3.43-16 2	ONNO EIC-HR SI	TBACKS 30-45-15
оссилису н/А	CONSTRUCTION TYPE STEEL F	SOUDZONE C SO	JFI
RECEIVED by Grading BUILDING DEPT: The	Plan Topographic Underlay		Owner/Builder Signature Forms
Sewer/Water Will Serve	□ Yes □ Zu □	Architectoral Approval cellei] Yes No
A Nevada Licensed CONTRA	CTOR and SWPP Report is Requ	ired for ALL Commercial an	d/or industrial Projects
CONTRACTOR C/B		PHONE	Vanada a da d
ADDRESS		NV LIG#	
City ST Zip		ŠC Lig #	
24-hr JOB Contact.		Ce	
CONTRACTOR		PHONE	
ADDRESS		NV (IÇ#	
City ST Zip		SC LIC #	
24-hr JOB Contact		Cell	
CONTRACTOR		PHONE	
ADDRESS		NY Li¢#	
City ST Zip		SC Lic #	
24-bi JOB Contact		Cell	
If applying as Owner/Build	er – MUST Complete "Owner Bu	ilder Affidavit of Exemption"	per NRS 624.031(4)
OWNER / Permittee (Print) TO	M TAORMINA	PHONE B4	7-7929
ADDRESS (Mailing) 370 Pr		CEU 840	
	GHLDNOS NV		
OWNER Southern	Author Author		EIVED .
Comments	9K	שועונ	2.8 2008
DEE ATTAC	HED DOWNENTS	Storey Co	ounty Building
TOTAL VALUA	ATION: \$ 1,800-	🔀 Esi Cost 👩 Actu	al Contract
PLAN REVIEW S	CHECK	RECEIP!	
Note PLAN CHECK FEE (Based and char PERMIT FEE(s)) PAID PRIOR TO	NATURAL DE PARE AS TRACOL PLAN PERMIT ASSUMCE	MIBMITTAL Adjustme (July, James)	

Exhibit I

Exhibit I Post-Construction Application for 140', 85', 110' and 140' Supports, 8/14/08

Storey County Building E PO Box 526 Virginia City NV 8	
Residential PERMIT APPLICAT	ION Comml/Indr
AMATEUR RADICANTENNA SUPPORT	STRUCTURES
MORK DUARDNADDRESS 370 PANAMINT (20)	AFEA HIZ
OTIS 37 AFRISI CC 3.43-18 ZUNING ET	
DOCUPANCY NIA CONSTRUCTION TYPE STEEL LOOD ZONE	C SOFT < 4.0
RECEIVED by Grading Plan. Topographic Underlay Fire & BUILDING DEPT: \\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	Life Safety APF Owner/Builder Signature Forms
Sewer/Water Will Serve 🔲 Nes 🔲 No Architecti.	ıral Approval Letter 🔲 Yes 🔲 No
A Nevada Licensed CONTRACTOR and SWPP Report is Required for AL	L Commercial and/or industrial Projects
CONTRACTOR C/B	PHONE
ADDRESS	NV LIC #
City ST Zip	SC LIC #
24-hr JOB Contact	Cel
CONTRACTOR	PHONE RECEIVED
ADDRESS	NV LIC # AUG 1 4 2008
City ST Zip	SCLIC#
24-br JOB Contact	Cell Storey County Building
CONTRACTOR	PHONE-
ADDRESS	NV LIC #
Grly ST Zip	SC LIC #
24-ni JOB Contact	Cell
lf applying as Owner/Builder – MUST Complete "Owner Builder Affida	vit of Exemption" per NRS 624.031(4)
OWNER: Permittee (Print) TOM TAORMINA	PHONE 847-7929
ADDRESS (Mailing) 370 PANAMINT RD	CELL 846-7068
VC HIGHLANDS NV 8952	
OWNER - War 200 Authorized	
Comments	*** *** *** *** *** *** *** *** *** **
SEE ATTACHED DOWMENTS	
The Report Formation of the Property of the Pr	
TOTAL VALUATION: \$ 14,000.	est Cost Fl Actua Contract
PLAN REVIEW \$ CHECK#	RECEIPT #
Note PLAN CHECK FEE: "Based all introduction SHALE BE DAIL AT THE OF PLAN SHEMITTAL A PERMIT FEE(s). PAID PRIOR TO PERMIT SHANGE Application Completed by	adjustment of art, constructed the during the Permit Valuation

Exhibit J

Exhibit J Letter from Atty Hopengarten to DDA Grant, 8/25/08

Fred Hopengarten

Attorney at Law
Six Willarch Road * Lincoln, MA 01773-5105
781/259-0088 * FAX 419/858-2421 * e-mail: hopengarten@post.harvard.edu

Admitted only in DC and ME

August 25, 2008

Office of the District Attorney Attn: Laura Grant, Deputy District Attorney P.O. Box 496 Virginia City, NV 89440

lgrant@storeycounty.org

In re: 370 Panamint Road, VC Highlands, APN 003-43-18

Dear Atty. Grant:

I understand from Atty. Brian McMahon, that there may be some lingering issues which may not have been adequately emphasized or addressed in our submission on behalf of the Applicant, Mr. Taormina. I'd like to address those concerns.

Concern: A radio amateur cannot require the County to grant a permit for everything he wants.

Response: The statement is false, for failing to state the whole of the law concerned.

Briefly stated, the law is that the County must "reasonably accommodate" amateur radio communications (NRS 278.02085 and 47 CFR §97.15(b)), and in particular, "the communications that he/she desires to engage in." PRB-1 at ¶25. SCC §17.12.044, which purports to limit accessory structures to "forty-five (45) feet in height" is void (NRS 278.02085), as a firm, fixed, maximum height. "Ordinance[s] which establish absolute limitations on antenna height... are ... facially inconsistent with PRB-1."

Amateur radio antenna systems are an ordinary accessory use of a residential property. For example, *Smith v. Board of County Commr's, Co. of Bernalillo* 137 N.M. 280, 110 P.3d 496 (Supreme Ct. of N.M., 2005) Slip Opinion at http://www.supremecourt.nm.org/cgi-bin/dnloadit.cgi/pastopinion/05sc-012.wpd, (accessed August 25, 2008), 2005 WL 791994, holds:

{25} Our review of cases from other states supports Plaintiff's belief that amateur radio antennas are generally considered customarily incidental to residential use without adding a reasonableness inquiry. See, e.g., Town of Paradise Valley v. Lindberg, 551 P.2d 60, 61-62 (Ariz. Ct. App. 1976) (holding that the erection of a ninety-foot

amateur radio tower in conjunction with a homeowner's hobby as a ham radio operator is a permissible accessory or incidental use); Skinner v. Zoning Bd. of Adjustment, 193 A.2d 861, 863-64 (N.J. Super. Ct. App. Div. 1963) (upholding a 100-foot radio antenna tower used as a hobby as an accessory use customarily incidental to the enjoyment of a residential property); Dettmar v. County Bd. of Zoning Appeals, 273 N.E.2d 921, 922 (Ohio Ct. Com. Pl. 1971) (finding that even an unusual customarily incidental use is permissible unless specifically excluded by a zoning restriction). [Emphasis added.]

Neighbors do not determine what is customarily incidental to a particular homeowner's use of his property. *Lindberg*, 551 P.2d at 62; *Dettmar*, 273 N.E.2d at 922 (use customarily incidental "does not limit the use to the incidental activity chosen by the neighbors").

After removing the void height limit of SCC §17.12.044, you are left with "Radio, television and other communication masts may extend . . ., provided that the same may be safely erected and maintained at such height . . ." Note that §17.12.044 specifically permits plural "masts." So safety is the only permissible consideration for this application, and it has not been questioned at any point.

Finally, FCC Order DA 99-2569 (1999), http://wireless.fcc.gov/services/amateur/prb/prb1999.html, holds that:

- 7. . . . PRB-1 decision precisely stated the principle of "reasonable accommodation". In PRB-1, the Commission stated: "Nevertheless, local regulations which involve placement, screening, or height of antennas based on health, safety, or aesthetic considerations must be crafted to accommodate reasonably amateur communications, and to represent the minimum practicable regulation to accomplish the local authority's legitimate purpose." Given this express Commission language, it is clear that a "balancing of interests" approach is not appropriate in this context.
- 9. . . . [W]e believe that PRB-1's guidelines brings (sic) to a local zoning board's awareness that the very least regulation necessary for the welfare of the community must be the aim of its regulations so that such regulations will not impinge on the needs of amateur operators to engage in amateur communications. [Emphasis added.]

The proper conclusion is that it is not necessary to decide whether other radio amateurs, with other needs, in other zones within this county, on smaller parcels, are entitled to the building permits for which applications have been submitted in this matter. "PRB-1 requires a site-specific, antenna-specific, array-specific, operations-specific, ordinance-specific, and city action-specific analysis. PRB-1 at p. 7." [Referring to PRB-1 paragraphs 24 and 25.] Snook v. City of Missouri City, Texas

No. 03-cv-243, 2003 U.S. Dist. LEXIS 27256, 2003 WL 25258302 (USDC S.D. Tex., Aug. 27, 2003, Hittner, J.) (the Order, Slip Opinion, 63 pp.). See also the Final Judgment, Slip Opinion, 2 pp. Also available at: (PACER citation) https://ecf.txsd.uscourts.gov/cgi-bin/login.pl?387442335892775-L_238_0-14:03-cv-00243_Snook v._City_of_Missouri, (S.D.

Tex. 2003); (Internet) http://www.arrl.org/FandES/field/regulations/PRB-1 Pkg/Snook%20KB5F%20Decision%20&%20Order%2034.pdf (Emphasis supplied.)

Concern: There is an issue of numerosity – this may not be a reasonable application of the concept of an ordinary accessory use.

Response: "Amateur radio antennas are generally considered customarily incidental to residential use without adding a reasonableness inquiry." But "even an unusual customarily incidental use is permissible unless specifically excluded by a zoning restriction." (Smith, ibid., with internal citations) See also Evans v. Burruss, http://www.courts.state.md.us/opinions/coa/2007/1a07.pdf (MD Court of Appeals, 2007), last visited August 26, 2008, holding that a grant of a building permit for four 190' towers, was a ministerial act, revoking a stop work order. Notice to abutters was not required.

Concern: The County may require a special permit proceeding.

Response: There is no authority for such a requirement to be found in the SCC.

This subject was covered in the Supplement to the Building Permit Application, repeated here:

No Special Use Permit Required

It may be argued that SCC §17.62.020 requires a special use permit for these amateur radio antenna systems, under §17.62.020 I, because they are radio transmitters and towers. But that is not what §17.62.020 says. It reads:

Chapter 17.62 SPECIAL USES Section No (17.62.020) Special use permits.

The following uses may be permitted only in zones that allow said usage per the granting of a special use permit. This excludes the I-S special industrial zone and PUD planned unit development or subdivision zone: A. City, county, state and federal enterprises, including buildings, facilities and uses; B. Educational institutions, including elementary, middle and high schools whether public, private or parochial; C. Establishments or enterprises involving large assemblages of people or automobiles, including amusement parks, circuses, carnivals, expositions, fairgrounds, race tracks, recreational and sports centers, whether temporary or permanent; D. Golf courses, golf driving ranges and country clubs; E. Hospitals, sanitariums and rest homes; F. Libraries, museums and private clubs; G. Parks, playgrounds and community facilities; H. Public utility or public service buildings, structures and uses; I. Radio, television and other communication transmitters and towers; J. Sewer plants or sewage disposal facilities; K. Wild animal maintenance. (Ord. 159 § 2(part), 1999)

A closer reading of §17.62.020 is required. It says that a special use permit is required ONLY if the use IN THAT ZONE requires a

special use permit. This requires us to look at the uses which require a special use permit in the E Estates zone. To find out what those uses may be, we look to §17.40.025.

Chapter 17.40 E ESTATES ZONE Section No (17.40.025) Uses subject to permit.

The following additional uses may be permitted subject to securing a special use permit [from the BOCC] as provided for in Chapter 17.62 of this title: A. Public buildings, . . .; B. Licensed child care facilities . . . C. One detached family guest home . . .

Radio, television and other communication transmitters and towers are not listed. As ordinary accessory uses to a residential dwelling, the Applicants' antenna systems do not require a special use permit.

Concern: The proper place for an installation like this is an industrial zone.

Response: The position of a radio amateur in the permitting process is uniquely enhanced by a Congressional finding that "reasonable accommodation should be made for the effective operation of amateur radio from residences, private vehicles and public areas, and that regulation at all levels of government should facilitate and encourage amateur radio operation as a public benefit." Public Law 103-408, § 1 (3), October 22, 1994 (Emphasis added).

Concern: The cases cited in the Applicant's Supplement are not precedent in Nevada.

Response: This is untrue for two reasons.

First, Nevada's statute NRS 278.02085 Amateur radio specifically adopts "the provisions of 47 C.F.R. § 97.15 and the limited preemption entitled "Amateur Radio Preemption, 101 F.C.C. 2d 952 (1985)" as issued by the Federal Communications Commission." An ordinance that "does not conform to the provisions of" those laws is void.

Second, Nevada is in the Ninth Federal Circuit, which has written that "(o)rdinance[s] which establish absolute limitations on antenna height . . . are . . . facially inconsistent with PRB-1." *Howard v. City of Burlingame*, 937 F.2d 1376, fn5 (9th Cir., 1991).

Concern: The Storey County height restriction of §17.12.044 is a valid safety restriction.

Response: "(T)he ordinance itself does not address the reasons for the restriction." Memorandum from Laura Grant, Deputy District Attorney, to Dean Haymore, Director,

Storey County Planning, July 1, 2008. Lacking a reason for the restriction, failing to specifically address amateur communications, as well as failing to represent the minimum practicable regulation, it is impossible to claim that §17.12.044 was "crafted" with the requirements of the law in either its legislative history or on its face. PRB-1 requires that "local regulations which involve placement, screening, or height of antennas based on health, safety, or aesthetic considerations must be crafted to accommodate reasonably amateur communications, and to represent the minimum practicable regulation to accomplish the local authority's legitimate purpose." Federal preemption of state and Local Regulations Pertaining to Amateur Radio Facilities (PRB-1)

http://wireless.fcc.gov/services/index.htm?job=prb-1&id=amateur&page=1 (Last visited August 26, 2008) (*Emphasis added.*) Failing the "must be crafted" test, under **NRS 278.02085 Amateur radio**, §17.12.044 is void.

Concern: "(L)imiting tower heights does not unreasonably impinge on amateur service communications."

Response: The Applicant's Supplement, at pages 32-34 fully replies to this concern by noting that firm, fixed and unvarying, maximum height zoning ordinances are preempted, and, in Nevada, void.

One small comment. Amateur radio communications need not be justified solely on the basis of emergency communications, despite the Applicant's pride in his own preparations to be of service in emergencies. The amateur service has five reasons that justify the special protections it receives from the Congress, the FCC and the State of Nevada. See 47 CFR §97.1, Basis and purpose:

The rules and regulations in this part are designed to provide an amateur radio service having a fundamental purpose as expressed in the following principles:

- (a) Recognition and enhancement of the value of the amateur service to the public as a voluntary noncommercial communication service, particularly with respect to providing emergency communications.
- (b) Continuation and extension of the amateur's proven ability to contribute to the advancement of the radio art.
- (c) Encouragement and improvement of the amateur service through rules which provide for advancing skills in both the communication and technical phases of the art.
- (d) Expansion of the existing reservoir within the amateur radio service of trained operators, technicians, and electronics experts.
- (e) Continuation and extension of the amateur's unique ability to enhance international goodwill.

As a courtesy to the Planning Commission and to the Office of the District Attorney, I enclose full text copies (most recent first) cases and a law review article, with an annotation.

- 1. Evans v. Burruss, 401 Md.586, 933 A. 2d 872, http://www.courts.state.md.us/opinions/coa/2007/1a07.pdf (MD Court of Appeals, 2007), last visited August 26, 2008
 - Four 190' towers. The issuance of a building permit is a ministerial act.
- 2. Smith v. Board of County Commr's, Co. of Bernalillo, 137 N.M. 280, 110 P.3d 496 (Supreme Ct. of N.M., 2005) Slip Opinion at http://www.supremecourt.nm.org/cgi-bin/dnloadit.cgi/pastopinion/05sc-012.wpd, (accessed August 25, 2008), 2005 WL 791994.
 - Two 140' towers. No "reasonableness" test for an accessory use
- 3. Reasonable Accommodation of Amateur Radio Communications by Zoning Authorities: The FCC's PRB-1 Preemption, 37 Conn. L.Rev., 321 (2004)
 - A survey law review article.
- 4. Chedester v. Town of Whately, Superior Court, Franklin ss., Civil Action No. 03-00002, Hillman, J., November 22, 2004.
 - A 35' maximum height preempted for a 140' tower. Building permit reinstated.
- Snook v. City of Missouri City, Texas, No. 03-cv-243, 2003 U.S. Dist. LEXIS 27256, 2003 WL 25258302 (S.D. Tex. Aug. 27, 2003, Hittner, J.) (the Order, Slip Opinion, 63 pp.). Also the Final Judgment, Slip Opinion, 2 pp.
 - Recent and detailed examination of case law by a Fed Dist Ct Judge
- 6. Palmer v. City of Saratoga Springs, 180 F. Supp. 2d 379 (N.D.N.Y., 2001)
 - Detailed examination of case law by a Fed Dist Ct Judge
- 7. Brower v. Indian River County Code Enforcement Board, No. 91-0456 CA-25 (June 23, 1993), 1993 WL 228785 (Fla.Cir.Ct.).
 - Preemption of an illegal bylaw despite construction without a building permit.
- 8. Bodony v. Sands Point, 681 F. Supp. 1009 (E.D.N.Y., 1987)
 - Preemption of a local bylaw. \$60,000 in legal fees awarded to radio amateur.

Each of the cases considers fixed maximum heights for amateur radio antenna systems and finds them void or unenforceable. None of the cases upholds a maximum height comparable to the maximum height found in the Storey County Code (or any firm, fixed and unvarying, maximum height). If it would be useful to the Planning Commission and the District Attorney, I would be pleased to provide full text copies of more cases, all with comparable holdings.

The question which must be asked, of course, would be: Is there a reason to expect a different outcome should litigation be required in the matter before the County? In considering the question, I urge the County to consider the consistency of the holdings overall. I would also urge the Board to consider the Court's award of \$60,000 in attorney's fees (the Village's maximum insurance coverage at the time—1987) in the Bodony case.

Sincerely,

Fred Hopengarten D.C. Bar # 114124

C:

Tom Taormina, K5RC

Brian M. McMahon, Esq. brian@mcmahonlaw.org

Enclosures:

As listed above

Exhibit K

Exhibit K Letter from DDA Grant to Atty McMahon, 8/27/08



DISTRICT ATTORNEY STOREY COUNTY

HAROLD SWAFFORD

August 27, 2008

Brian M. McMahon, Esq. McMahon Law Offices, LTD. 3715 Lakeside Drive, Suite A Reno, Nevada 89509

RE: Taormina Antenna Issue

Dear Mr. McMahon:

Thank you for providing me with the very extensive information relating to your client's desire for a building permit to erect two (2) amateur radio antennae. As promised, I have reviewed all of it, including legal research of the cases cited and others.

As I told you by telephone, I am not convinced that the "authority" provided is either controlling or persuasive. Unpublished federal district court decisions, and the like, are simply not convincing.

Storey County Code 17.12.044 is neither facially preempted nor "as applied" preempted by PRB-1. Provisions are incorporated within this County's Code for the application for, and issuance of, special use permits relating to otherwise nonconforming uses, such as amateur radio antennae over forty-five (45) feet in height. Your client has failed to make such an application upon the premise that: (1) he is not required to so apply; and, (2) PRB-1 prevents the County from any interference with his hobby.

In my review of the history of Mr. Taormina's antennae, I have learned that, in addition to his failure to obtain building, or special use, permits for the approximately eight (8) radio antennae on his lot, he failed to gain the approval of the architectural committee of the Highlands Ranchos Property Owners Association (HRPOA) as was required. The architectural guidelines in effect as part of the conditions, covenants and restrictions (CC&Rs) as of 1998 (one year after your client's purchase), forbad the placement of any antennae on the property which is more than fifteen (15) feet in height above the roof of the dwelling. In fact, on at least one (1) occasion Mr. Taormina was ordered to remove (or reduce in height) all but one of the antennae as nonconforming. Mr. Taormina did neither.

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In fact, he erected even more antennae thereafter, again without so much as a modicum of compliance with the governing bodies.

The copy of the building permit application attached to Mr. Hopengarten's letter of August 13th should be able to be granted as it only relates to preparation of the antenna support system. We understand this to be preparation of the foundation for the tower. Any other work contemplated, such as the erection of antennae and towers over 45 feet in height, will require Mr. Taormina to apply for a special use permit.

Mr. Taormina has flouted the laws of this County and the dictates of his homeowners association for many years. He now demands, via counsel, "reasonable accommodation" of his desire to add yet more antenna towers to his already substantial "farm." The County acknowledges its obligation to afford reasonable accommodation, however it has never been asked to do so; neither in the past nor present. Much of this could have been addressed several years ago if he had only made the proper applications. Instead, he must now deal with a situation of his creation.

Storey County is more than willing to work with your client in achieving his goals for his hobby, but it will be necessary to approach this matter within the law. We would be amenable to a conference between County building officials, myself, you and your client (following the proper application for a special use permit) if he is willing to work through the proper channels to achieve his ends. Further, it will be necessary to engage the Planning Commission in the discussion, with the appropriate public hearings. It will also be necessary to evaluate Mr. Taormina's need for the number of antennae already upon his property, another matter which could have been addressed previously had he made the proper applications for such placement over the years.

I look forward to discussing this matter with you further. Please feel free to contact me at any time.

Very truly yours,

LAURA LOUISE\GRANT Deputy District Attorney

> Dean Haymore Pat-Whitten